

JEO

# EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



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## Work Session: Joint Elected Officials Meeting

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Meeting Date: May 13, 2008  
Department: City Manager's Office  
*www.eugene-or.gov*

Agenda Item Number: 1  
Staff Contact: Angel Jones  
Contact Telephone Number: 682-5336

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### **ISSUE STATEMENT**

This is a joint meeting of the local elected officials (Eugene, Springfield and Lane County), to discuss inter-jurisdictional priorities. The items to be discussed which have been agreed upon in advance are: House Bill 3337 (from the 2007 Oregon Legislative Session), the Eugene-Springfield Transportation System Plan (Transplan), and long- and short-term remedies for the local public safety system.

### **BACKGROUND**

On February 13, 2008, the elected officials met to discuss a variety of concerns. At that meeting it was suggested that more joint meetings be scheduled to discuss local inter-jurisdictional issues; this meeting continues that practice.

### **RELATED CITY POLICIES**

There are no specific City policies to be considered by the City Council at this meeting; it is a discussion of several topics by the elected officials of each jurisdiction.

### **COUNCIL OPTIONS**

There are no options offered here as this meeting is to discuss issues of mutual concern.

### **CITY MANAGER'S RECOMMENDATION**

There is no City Manager recommendation at this time.

### **SUGGESTED MOTION**

No motion is suggested for this item.

### **ATTACHMENTS**

A. Regional Planning Coordination Work Plan Development Memorandum

**FOR MORE INFORMATION**

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## ATTACHMENT A



TO: JOINT ELECTED OFFICIALS

FROM: Jon Ruiz, City Manager, Eugene  
Gino Grimaldi, City Manager, Springfield  
Jeff Spartz, County Administrator, Lane County

RE: Regional Planning Coordination Work Plan Development

### **Background**

This memo provides background information on regional planning coordination underway in the Eugene-Springfield Metropolitan area for transportation and land use planning. Planning and transportation staff from Eugene, Springfield and Lane County are working with staff from the Lane Council of Governments (LCOG), the Oregon Department of Transportation (ODOT) and the Department of Land Conservation and Development (DLCD) to sort through the significant planning actions and timelines that must be addressed as this area undertakes compliance with House Bill (HB) 3337 and the concurrent update of the region's transportation system plan, TransPlan. The outcome of this cooperative staff-level work will be a draft work program that will be presented to the Joint Elected Officials (JEO) in September and submitted to the Land Conservation and Development Commission (LCDC) for approval at their October meeting. LCDC action is necessary to comply with our obligation to have local transportation plans consistent with the recently updated federal Regional Transportation Plan. The following is a summary of the planning and transportation issue discussions currently underway.

### **Planning Issues – Land Use**

Eugene and Springfield are both conducting lands assessment processes as part of the requirements of HB 3337. It is anticipated that the implementation of HB 3337 will lead to proposed amendments to the Metro Plan to: recognize the establishment of separate buildable lands inventories; separate urban growth boundaries for each city; and possible revisions to urban transition agreements between the county and two cities for the areas between the city limits and new urban growth boundaries. Some of the new land use assumptions derived from HB 3337 implementation also may require updates to TransPlan, the Public Facilities and Services Plan and some neighborhood plans to maintain Metro Plan consistency.

### **Planning Issues – Transportation**

TransPlan, the Eugene-Springfield transportation system plan, must be updated to be consistent with the recently updated federal regional transportation plan (RTP). If this work cannot be completed by November 2008, LCDC must approve a local work plan outlining how and when consistency between these two documents will occur.

In addition to the federally-required RTP, the state requires that our metropolitan area have two other types of transportation plans:

- A Regional Transportation System Plan (RTSP) that covers the same geographical area as the RTP – Eugene, Springfield, Coburg, and metropolitan Lane County. This document has not yet been prepared as this requirement only became effective upon adoption of the RTP last November.
- A Transportation System Plan (TSP) that covers one or more local jurisdictions. TransPlan currently serves Eugene, Springfield, and metropolitan Lane County; Coburg has a separate TSP. TransPlan could be amended to jointly address the local transportation planning issues of each city or each city could prepare and adopt separate TSPs. Either scenario would result in TSPs operating under the umbrella of a single, regional RTSP which in turn would be consistent with the RTP.

### **Work Plan and Timeline Coordination**

As evident from the preceding summary, these planning processes and timelines are complex, and require close coordination with the three local governments, along with LCOG, ODOT and DLCD to develop work plans and timelines for these regional planning tasks. .

Over the next several months, work plan elements will be identified, including timelines and decision points for elected officials. It is anticipated that the work plans and timelines would be presented at a September JEO meeting.

*Lane County FY 08-09 Proposed Budget*  
***Impact on Prevention & Social Services***

**Veteran's Services**

**Service Area:** At FY 07-08 level of service, supports the award of approximately \$7.7 million for vets and beneficiaries.

**Reductions/Eliminations:** ► Reductions would mean 250 veterans would no longer receive services.

**Urban/Rural Impacts:**

- 48% Eugene
- 28% Springfield
- 24% other Lane County

**Extension Services**

**Service Area:** Last year Extension Services reached nearly 116,000 County residents with its five areas of programming. The program has about 840 active volunteers.

**Reductions/Eliminations:** Extension Services could experience:

- Loss of up to 4.00-5.5 FTE
- Loss of 'store-front' operation or major reduction in hours of operation.
- Relocation of some faculty.
- Major reductions in programming, elimination of some programs and likely change to more online courses.

**Urban/Rural Impacts:**

- Between 56% and 84% of Nutrition Program clients are urban.
- Horticulture Program serves 200 rural commercial growers and between 300-400 small farms at the urban/rural interface.
- Compost work, in collaboration with the City of Eugene, is mostly urban
- Master Gardeners program clients are 65% urban and 35% rural.
- Family and Community Development program classes and consumer calls are between 65%-70% urban, remainder rural.
- 4-H Youth participants are half rural and half urban.

**Animal Services**

**Reductions/Eliminations:**

- Elimination of field enforcement and kennel services, resulting in the closure of LCAS. This includes a 24/7 emergency response, licensing and adoption services.
- In addition to services in the unincorporated areas, LCAS currently has contracts with Eugene and other cities to provide services.

**Urban/Rural Impacts:** ► Impounded and sheltered 2,219 dogs and 1,616 cats.

- ▶ Responded to nearly 6,000 calls for service from the public and local law enforcement (3,340 of those from the City of Eugene), and investigated 584 cases of abuse and neglect.
- ▶ Responded to more than 200 dog bite cases (120 from the City of Eugene).
- ▶ Sold 13,268 dog licenses, (7,273 from City of Eugene) for a total of 21,203 active dog licenses in the County.

**District Attorney's Office**

- Reductions/Eliminations:**
- ▶ 1,500 felony drug and property cases would not be prosecuted due to reduction of 4 attorneys and 3 support staff. Drug Court would close.
  - ▶ Possible discontinuation of assistance to 2,400 domestic violence victims a year in obtaining restraining orders.
  - ▶ Reduction in professional 24/7 response to approximately 700 death investigations each year. The DA's Office is training law enforcement personnel to substitute.
  - ▶ Lane County receives in excess of \$10 million in Community Corrections Act support annually. The DA's Office's failure to convert offenders to probation could result in a loss of as much as \$7.4 million per year.

- Urban/Rural Impacts:**
- ▶ Case volume varies, but Eugene provides between 43% and 46% of felony case volume. The inability to prosecute 1,500 property and drug cases would have a profound impact on the city, as would the loss of the restraining order support and the medical examiner support.

**Parole and Probation**

- Reductions/Eliminations:**
- ▶ Loss of three Parole and Probation Officers. 350 violent misdemeanor domestic violence and sex offenders would no longer be supervised.
- Urban/Rural Impacts:**
- ▶ 40% from Eugene.
  - ▶ 22% from Springfield.
  - ▶ 38% from other parts of the County.

**Phoenix Secure Residential Program**

**Service Area:** Youth served include those referred for sex offenses, robbery, drug crimes, assault and weapon possession. 30% of the high-risk youth served are girls, who have limited resources in the community.

- Reductions/Eliminations:**
- ▶ Loss of 90-day secure in-patient treatment for 80 high-risk youth with serious criminal offenses per year.
  - ▶ No intake from 11 p.m. to 7 a.m.
  - ▶ Loss of this program represents a 50% loss of secure custody placement resources for youth in Lane County. These youth would most likely return to the community and local school system.
  - ▶ 41 youth served from Eugene.
  - ▶ 21 youth served from Springfield.

- ▶ 18 youth served from rural Lane County including Cottage Grove, Florence, Veneta, Junction City, and Oakridge.

### **Parole and Probation**

- Reductions/Eliminations:**
- ▶ Eliminate residential drug and alcohol treatment for 37 high-risk boys per year and one year of aftercare services when treatment ends.
  - ▶ Boys would most likely return to the community and local school system.

- Urban/Rural Impacts:**
- ▶ 19 youth served from Eugene.
  - ▶ 10 youth served from Springfield.
  - ▶ 8 youth served from rural Lane County including Cottage Grove, Florence, Veneta, Junction City and Oakridge.

### **Juvenile Forest Work Crews**

- Reductions/Eliminations:**
- ▶ Eliminate program which provides 500 hours of community service work for federal forest lands, \$16,000 in restitution to victims each year, and 50 youth with job training and skill development.

- Urban/Rural Impacts:**
- ▶ 26 youth served from Eugene.
  - ▶ 13 youth served from Springfield.
  - ▶ 11 youth served from rural Lane County including Cottage Grove, Florence, Veneta, Junction City and Oakridge.

### **Alcohol/Drug/Offender Treatment Services**

- Reductions/Eliminations:**
- ▶ The Methadone Program would terminate treatment for 44 people.
  - ▶ The Sex Offender Treatment Program would terminate services to 16 convicted sex offenders.
  - ▶ The Evaluation/Referral & Monitoring Program would no longer provide services for domestic violence or drug offenders, and would only be able to do evaluations and referrals for people convicted of DUII.
  - ▶ Buckley House would eliminate sobering services to 1,310 individuals per year and discontinue medically monitored detox services for about 300 people per year.
  - ▶ Eliminate contract for residential drug treatment for 15 supervised female offenders, and outpatient drug treatment for 17 supervised offenders per year.

- Urban/Rural Impacts:**
- ▶ Of the clients at Buckley House, about 90% come from Eugene, and 7% from Springfield.

Generally, in the alcohol and drug treatment services in Lane County, approximately 53% of clients are from Eugene, 24% from Springfield, 5% from Cottage Grove, and the balance from other parts of the County.

## **Jail**

- Reductions/Eliminations:** ► There are 507 beds at the jail and 107 are closed due to insufficient funding. Of the remaining operational beds, 221 are contracted (US Marshal, SB 1145, Eugene Muni Court, and Springfield Muni Court), utilizing no General Fund dollars. General Funded jail operations include booking and release, jail records, DOMC operations and a total of 151 beds for local offenders.

Reduction - Reduce capacity to house local offenders. Lane County's options for additional beds are:

Level 4 Funding - Add 48 beds to operate 45 beds for local offenders at the County's General Fund cost of \$1,113,385 releases generated from the jail bed cuts alone would increase by approximately 569 offenders annually.

Level 5 Funding -Add 35 beds to operate 32 beds for local offenders at the County's General fund cost of \$946,612.

Level 6 Funding -Add 49 beds to operate 46 beds for local offenders at the County's General Fund cost of \$884,394.

- Urban/Rural Impacts:** ► More than 4,000 offenders are released early each year due to a lack of jail operating capacity.
- It is estimated that capacity-based releases generated from the jail bed cuts alone would increase by approximately 569 offenders annually.

## **Community Corrections Center**

### **Alternative Corrections Programs**

- Reductions/Eliminations:** ► 60 out of 93 beds at the Community Corrections Center are scheduled for closure.
- Up to 2,491 of the 3,037 sentenced and sanctioned offenders would be capacity-based releases without serving sentences. Of the 546 who are serving their sentences, only about 60 of them would be able to serve their sentence in an "in-custody" bed at the CCC. The other 486 would be released to the community either on the Electronic Surveillance Program, or the DOMC Sit-In program.
- This reduction would eliminate much of the revenue the CCC generates each year through the fees collected from the participants in the program.
- Eliminate Community Service program which manages an average of 400 offenders each day.